

ECHR 039 (2018) 30.01.2018

Grand Chamber Panel's decisions

At its last meeting (Monday 29 January 2018), the Grand Chamber panel of five judges decided to refer one case and to reject requests to refer seven other cases¹.

The following case has been referred to the Grand Chamber of the European Court of Human Rights:

N.D. and **N.T.** v. Spain (applications nos. 8675/15 and 8697/15): which concerns the immediate return to Morocco of sub-Saharan migrants who attempted on 13 August 2014 to enter Spanish territory illegally by scaling the barriers which surround the Melilla enclave on the North African coast.

Referral accepted

N.D. and N.T. v. Spain (applications nos. 8675/15 and 8697/15)

The applicants, N.D. and N.T., are, respectively, Malian and Ivorian nationals who were born in 1986 and 1985. N.D. arrived in Morocco in March 2013 and stayed for about nine months in the makeshift camp on Gurugu Mountain, near the border crossing into Melilla, a Spanish enclave situated on the Nort African coast. N.T. arrived in Morocco at the end of 2012 and also stayed in the camp.

On 13 August 2014 N.D. and N.T. left the camp and attempted to enter Spain with a group of sub-Saharan migrants via the Melilla border crossing. The crossing is made up of three enclosures, namely two six-metre-high external barriers and another three-metre-high internal barrier. N.D., N.T. and other migrants scaled the first barrier. They claimed that the Moroccan authorities threw stones at them. N.D. succeeded in climbing to the top of the third barrier. N.T. said that he managed to cross the first two barriers. N.T. climbed down at about 2 p.m., assisted by the Spanish police, and N.D. at around 3 p.m.

They were immediately arrested by members of the *Guardia Civil*, handcuffed and returned to Morocco. At no point were their identities checked. They did not have an opportunity to explain their personal circumstances or to receive assistance from lawyers, interpreters or medical personnel. They were subsequently transferred to the Nador police station, and then to Fez, more than 300 km from Melilla, in the company of 75 to 80 other migrants who had attempted to enter Melilla on the same date. Videos of the events of 13 August were made by witnesses and journalists, and those videos were submitted to the Court by the applicants. Non-governmental organisations subsequently lodged a complaint and called for the opening of an investigation.

Later, on 9 December 2014 and 23 October 2014 respectively, N.D. and N.T. succeeded in entering Spanish territory by the Melilla border crossing. Orders for deportation were issued against both of them. N.D. was returned to Mali on 31 March 2015. An order for N.T.'s deportation was issued on 7 November 2014 and his current situation is unknown.

The application was lodged with the European Court of Human Rights on 12 February 2015.

¹ Under Article 43 of the European Convention on Human Rights, within three months from the date of a Chamber judgment, any party to the case may, in exceptional cases, request that the case be referred to the 17-member Grand Chamber of the Court. In that event, a panel of five judges considers whether the case raises a serious question affecting the interpretation or application of the Convention or its protocols, or a serious issue of general importance, in which case the Grand Chamber will deliver a final judgment. If no such question or issue arises, the panel will reject the request, at which point the judgment becomes final. Otherwise Chamber judgments become final on the expiry of the three-month period or earlier if the parties declare that they do not intend to make a request to refer.



Relying on Article 4 of Protocol No. 4 (prohibition of collective expulsions of aliens) to the European Convention on Human Rights, the applicants claim that they have been subjected to a collective expulsion without an individual assessment of their situation, with no basis in law and without the provision of any legal advice. Further relying on Article 13 (right to an effective remedy) of the Convention taken together with Article 4 of Protocol No. 4, they complain that it was impossible to have their identity established, to put forward their individual situations, to challenge before the Spanish authorities their return to Morocco and to have the risk of ill-treatment that they ran in that State taken into consideration.

In its Chamber <u>judgment</u> of 3 October 2017, the European Court of Human Rights held, unanimously, that there had been a violation of Article 4 of Protocol No. 4. The Chamber noted in particular that N.D. and N.T. had been expelled and sent back to Morocco against their wishes and that the removal measures had been taken in the absence of any prior administrative or judicial decision. At no point were N.D. and N.T. subjected to any identification procedure by the Spanish authorities. The Chamber concluded that, in those circumstances, the measures had indeed been collective in nature. The Chamber also held, unanimously, that there had been a violation of Article 13 taken together with Article 4 of Protocol No. 4. In this regard, it observed in particular that the applicants' version of the attempt to scale the barriers towards Melilla had been corroborated by numerous statements, gathered by various witnesses and journalists as well as by the UN High Commissioner for Refugees or by the Council of Europe Human Rights Commissioner. Furthermore, the Chamber noted the existence of a clear link between the collective expulsion to which N.D. and N.T. had been subjected at the Melilla border and the fact that they had been effectively prevented from having access to a remedy that would have enabled them to submit their complaint to a competent authority and to obtain a thorough and rigorous assessment of their requests before their removal.

On 29 January 2018 the Grand Chamber Panel accepted the Spanish Government's request that the case be referred to the Grand Chamber.

Requests for referral rejected

Judgments in the following seven cases are now final².

Requests for referral submitted by the applicants

Rõigas v. Estonia (application no. 49045/13), judgment of 12 September 2017

Ndidi v. the United Kingdom (no. 41215/14), judgment of 14 September 2017

Requests for referral submitted by the Government

Ābele v. Latvia (nos. 60429/12 and 72760/12), judgment of 5 October 2017

Dmitriyevskiy v. Russia (no. 42168/06), judgment of 3 October 2017

Khadzhimuradov and Others v. Russia (nos. 21194/09 and 16 others), judgment of 10 October 2017

Mishina v. Russia (no. 30204/08), judgment of 3 October 2017

Novaya Gazeta and Milashina v. Russia (no. 45083/06), judgment of 3 October 2017

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² Under Article 44 § 2 (c) of the European Convention on Human Rights, the judgment of a Chamber becomes final when the panel of the Grand Chamber rejects the request to refer under Article 43.

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